

Results of CCSD59's Equity Opportunity Review by District Management Group

School Board Report

January 24, 2022

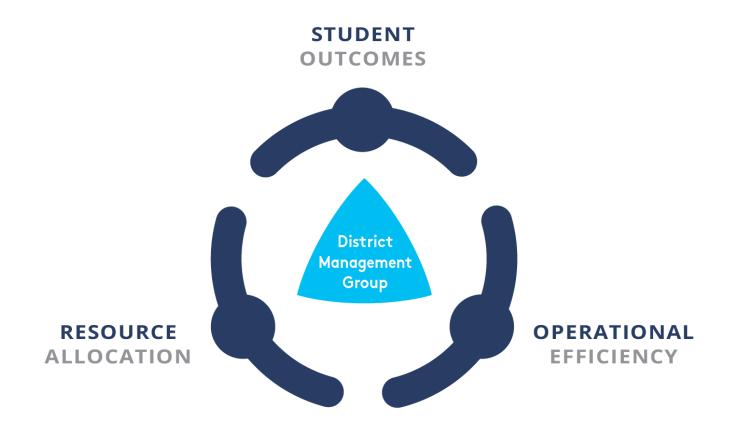


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1	Introduction and Project Goals
2	DMEquityOffice Overview
3	Opportunity Review Methodology
4	Findings and Recommendations
5	Next Steps

1	Introduction and Project Goals
2	DMEquityOffice Overview
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Our mission is to achieve systemic improvement in public education by combining management techniques and education best practices.



We believe that a district must focus on meeting all three of these objectives to achieve lasting results for students.

Founded in 2004, DMGroup has partnered with hundreds of school districts across the US, helping them address their most pressing needs.



Selected DMGroup Partner Districts

DMGroup Offerings



Best-in-class knowledge and professional development, and a membership community of forward-thinking leaders learning, sharing, and making a difference for students.

DMSolutions



Structured and facilitated approaches to deliver tangible solutions to district challenges.

DMConsulting



Customized management consulting support across a variety of practice areas.

DMGroup Service Team



Kristen Schnibbe Cervantes

Vice President, DMLearning



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1

Gain a deep understanding of the ways in which CCSD 59 provides equitable learning environments and the **areas of opportunity** for development and growth.



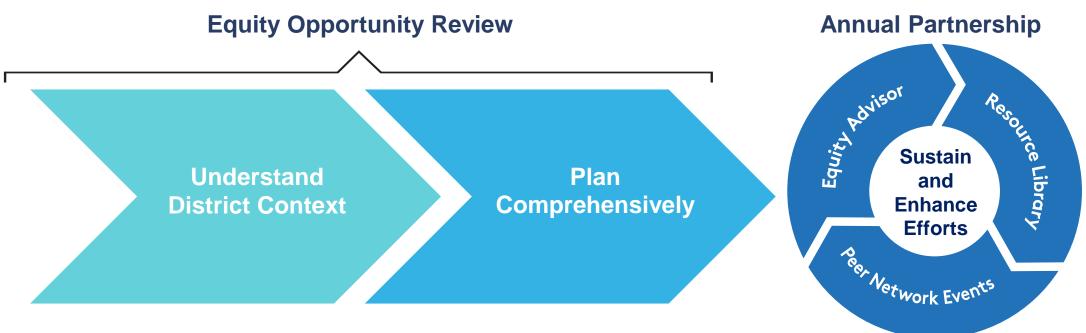
Use comprehensive data to **prioritize** areas of inquiry and develop a long-term approach for addressing the most critical equity-related needs of the district, while managing costs.



Strengthen internal capacity and **ongoing equity efforts** through a dedicated equity advisor, a curated resource library, and professional learning sessions.

1	Introduction and Project Goals
2	DMEquityOffice Overview
	Opportunity Review Methodology
4	

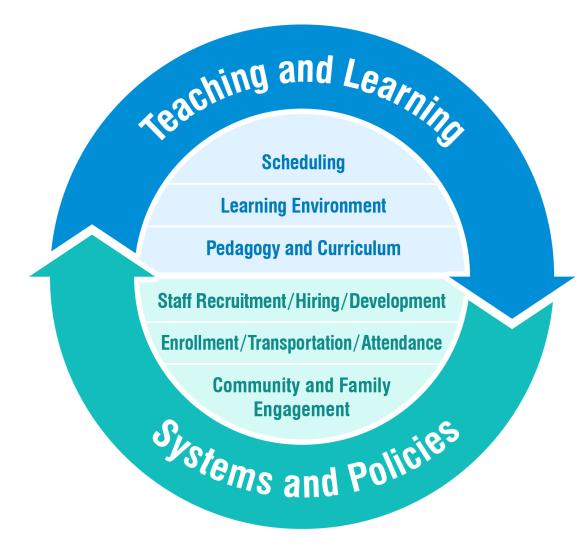
DMEquityOffice Approach



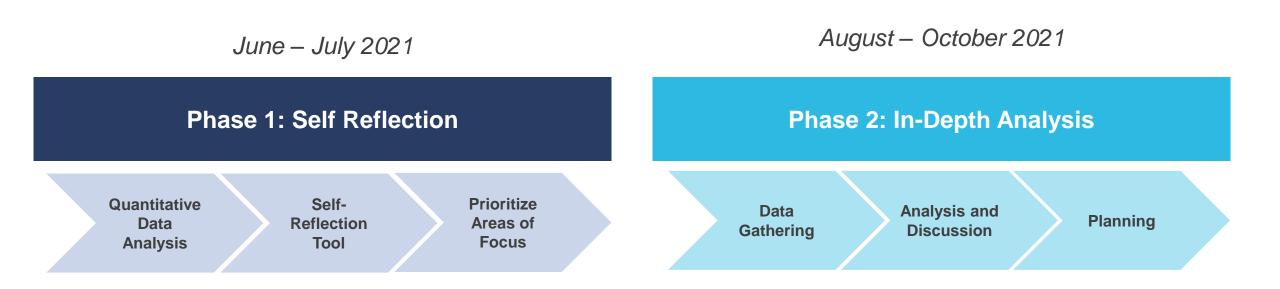
Understand and prioritize misalignment perpetuating inequity by **reviewing district policies and practices** and comparing them to research and promising practices. Support districts to **develop a vision and strategy** towards increasing equity district-wide.

Annual partnership to sustain focus, energy and direction, and enhance efforts.

DMGroup's Equity in Action Framework: Strengthening Equity of Opportunity for Students, Staff, and Communities



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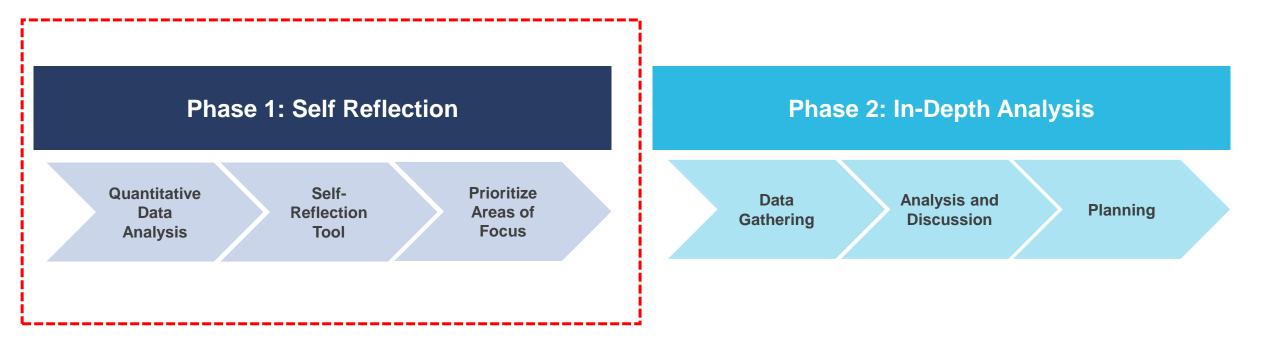


To launch the Opportunity Review Process, district leaders identified an Equity Coalition and communicated the goals of the work with staff and families.

Name	Position
Dr. Terri Bresnahan	Superintendent
Tom Luedloff	Associate Superintendent
Dr. Katie Ahsell	Assistant Superintendent, student services
Ross Vittore	Assistant Superintendent, human resources
Dr. Nicole Robinson	Executive Director of Curriculum & Instruction
Ashley Robertson	Director of SEL and Student Equity
Jessica Goczkowski	Elementary Teacher Rep
Kerry Frazier	Junior High Teacher Rep
Monika Farfan	Elementary Principal
Jason Jonas	Junior High Assistant Principal
Dr. Elizabeth deGruy	Executive Director of Educational Services
Ron O'Connor	Chief School Business Official

The *Equity Coalition* brought a range of perspectives from district leaders, school leaders, and building level staff. This group worked closely with DMGroup to ensure that the values and priorities of the district were at the core of the review and forefront in determining the path forward.

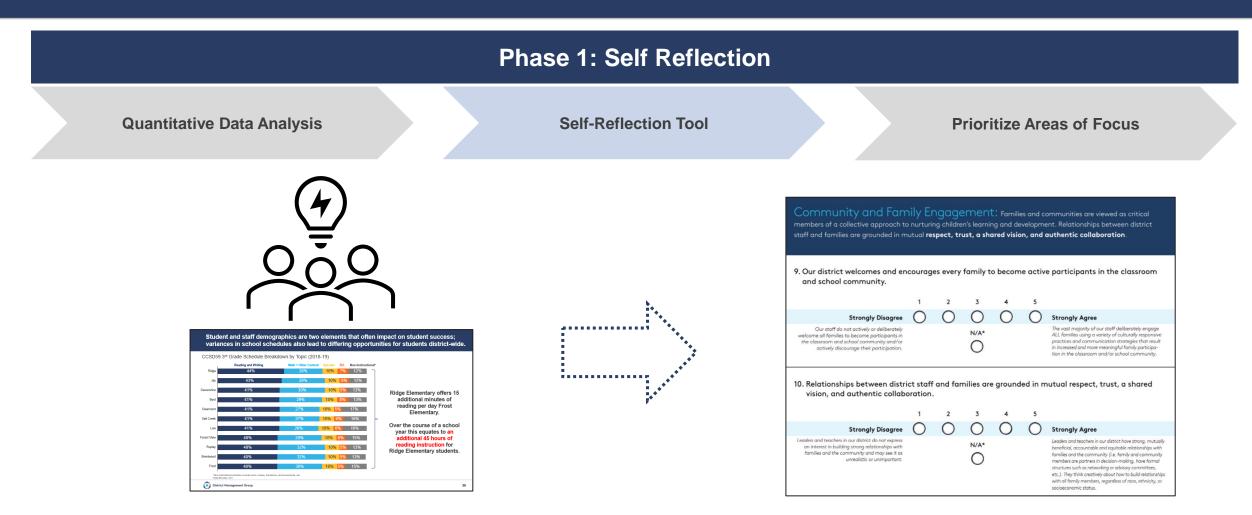
Equity Opportunity Review: Phase 1



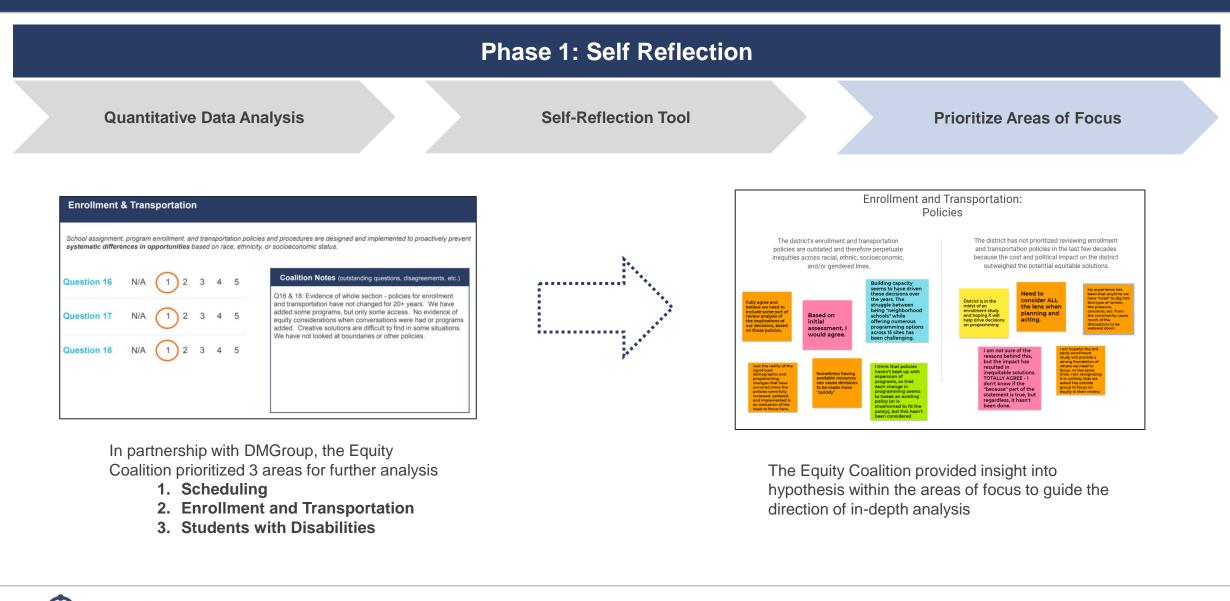


- Student data
- School-based and central office staff data
- Attendance and discipline data
- Special Education data
- Financial data

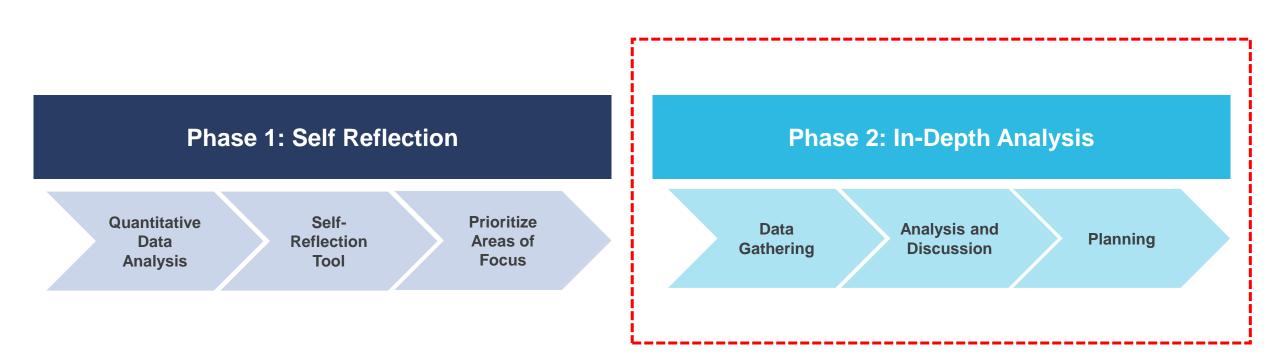
DMGroup analyzed and presented key data to the Equity Coalition team

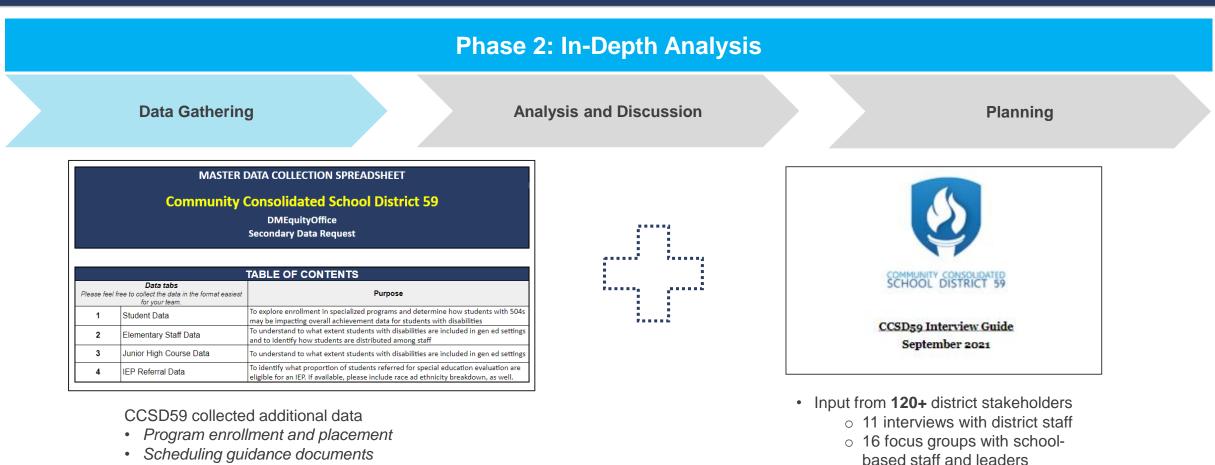


Equity Coalition used data analysis and personal experience to complete the Self-Reflection tool. The tool asked specific questions to help the district identify strengths and areas of need within the Equity Framework drivers



Equity Opportunity Review: Phase 2





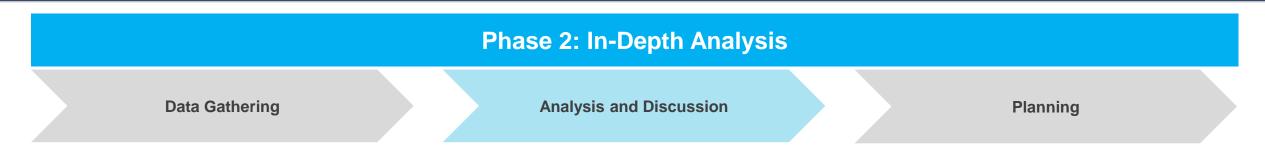
- · Special education achievement and referral data
- Class size and junior high courses
- Staff demographics
- Bus routes and times

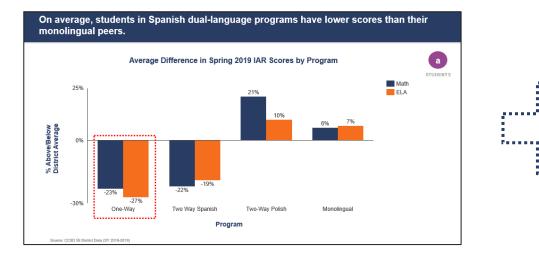
4 student focus groups

○ 5 family focus groups

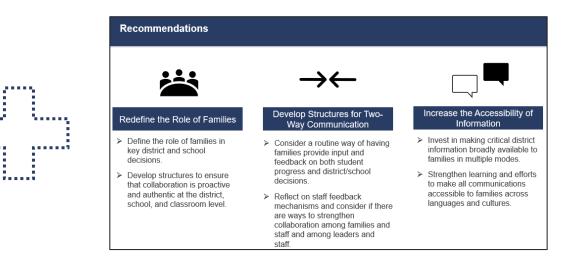
· Guided by themes identified by the

Equity Coalition

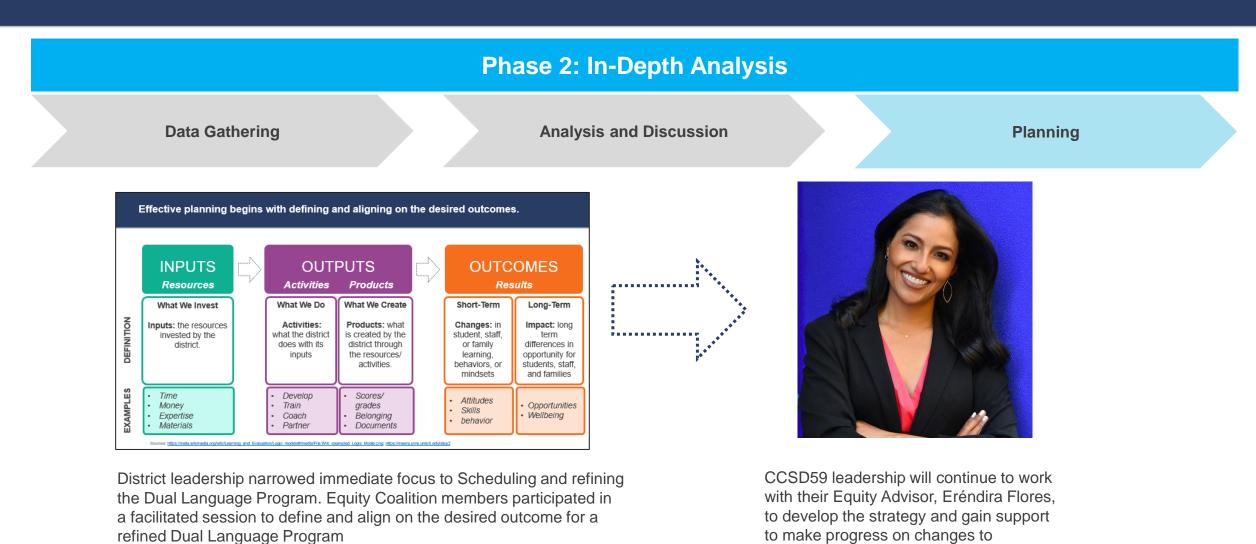




DMGroup analyzed information from focus groups and interviews along with quantitative data to identify the root causes of systems perpetuating inequities among staff and students.



For each key finding, DMGroup provided recommendations for how CCSD59 could address existing inequities



schedules and the dual language program

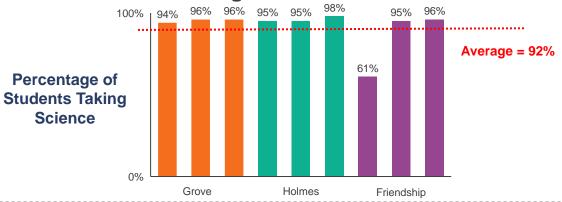
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Celebrations!

Staff are caring and committed to supporting all students.



In focus groups and interviews, schoolbased staff and district leaders alike noted the staff's dedication to helping students succeed. 2 The district has made positive movement towards including students with disabilities in general education settings.





Day-to-day transportation is accessible and responsive to family needs.

70% of all students use district provided transportation

1 FTE dedicated to

district-wide transportation

services

98% of all students eligible for transportation ride the bus to school.

The district is well-resourced and some of those resources are used to increase access to opportunities for all students.

Multiple teachers and district leaders shared in focus groups and interviews that they have the materials they need to support instructional excellence and to provide extracurricular opportunities for students.



Key Findings



The effort to equally distribute dual language **programming** to all schools, has led to inequitable opportunities for students and staff.



Until recently, school leaders developed **schedules** as operational, rather than strategic, tools; schedules prioritized key constraints like special education schedules, union policies, and state guidelines.



Efforts to increase inclusion of **Students with Disabilities** in general education settings are complicated by the culture and systems that limit staff collaboration.



Most district and school-based **communications** are one-way, limiting opportunities for genuine collaboration with families.

Findings



The effort to equally distribute Spanish one-way dual language **programming** to all schools, has led to inequitable opportunities for students and staff.



Students participating in the dual language program are have lower scores, are taught by teachers with less experience, and have fewer opportunities for advanced coursework.

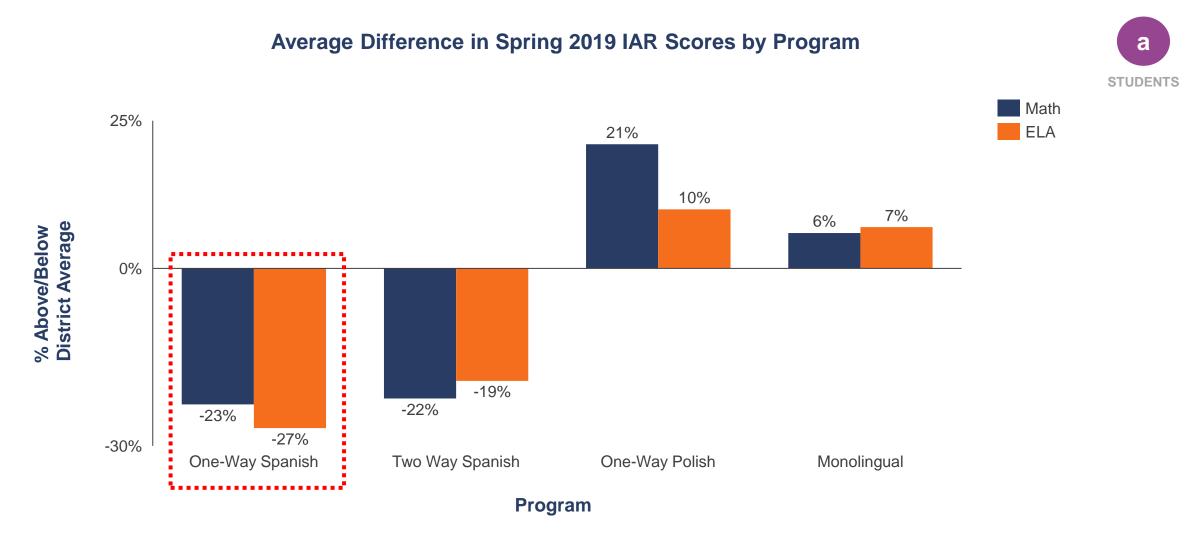


Staff teaching in the dual language program report feeling overworked and underappreciated leading to higher turnover in an already difficult to staff position.



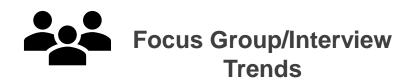
Having a dual language program at every school puts a strain on limited bilingual staff **resources** district-wide.

On average, students in the Spanish one-way dual-language program have lower scores than their monolingual peers.

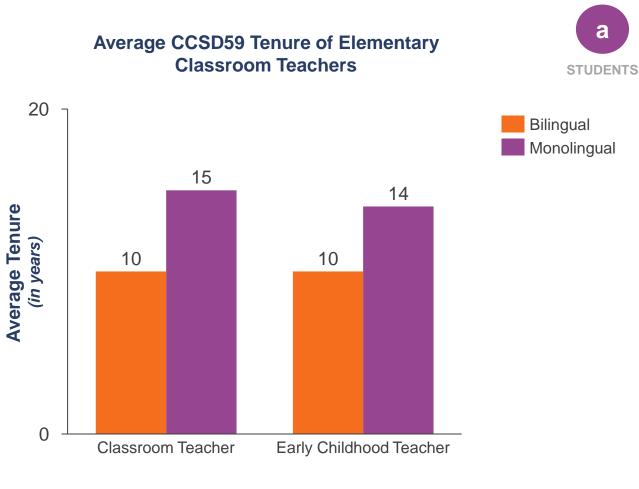


Source: CCSD 59 District Data (SY 2018-2019)

There is some evidence that bilingual classroom teachers have less experience than monolingual classroom teachers and lack fluency in language acquisition.

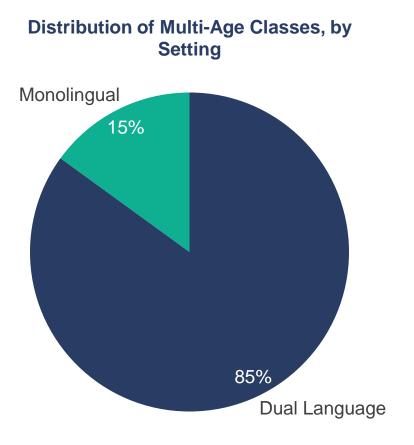


- Bilingual teachers are hard to staff and turning over at higher rates
- Bilingual teachers are eligible for student teaching waivers to expedite hiring
- Bilingual teachers are missing a deep understanding of language development
- There has been limited district professional development provided in specific language acquisition strategies



Role

Multi-age classes are more common in dual language settings than in monolingual settings.



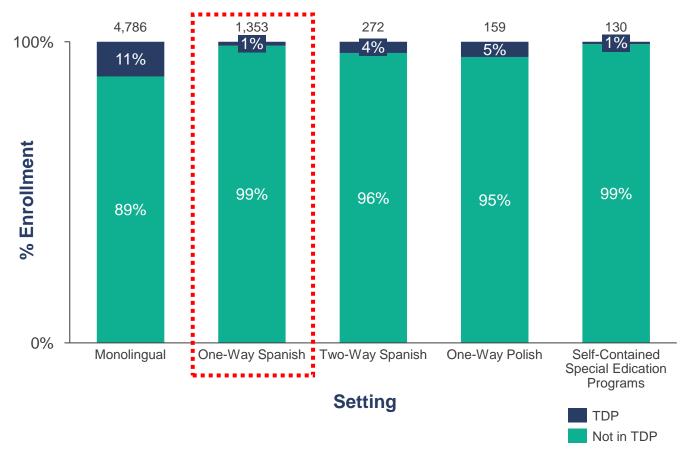


- Enrollment for students qualifying for dual language varies year-to-year because attendance boundaries have not been redesigned to reflect changing demographics
- Schools with small numbers of students qualifying for dual language often combine sections into multi-age classes
- Since the district has not formally adopted the approach of multi-age classrooms, teachers are not provided additional support; it's challenging for teachers to plan for and support students across multiple ages and curricular grades
- The burden of multi-age classrooms on teachers means students in these settings are not getting the same instructional attention available in monolingual classrooms

STUDENTS

Students in the dual-language program are less likely to have opportunities for advanced coursework.

Percentage of Students Participating in Talent Development Program (TDP), by Classroom Setting





- Dual language students don't have the same access to gifted opportunities
- At the Junior High level, dual language is its own language program so students in dual language cannot participate in advanced language arts
- Higher level math opportunities at the Junior High level are limited because students in the dual language program come in from K-5 with lower math levels than their monolingual peers.

Source: CCSD59 Interview/Focus Groups (2021), CCSD59 District Data (SY18-19)

2

Dual language teachers report feeling lonely, over worked, and underappreciated.





- Schools with only one or two dual language sections limit opportunities for dual language teachers to collaborate with other staff, leaving dual language teachers feeling isolated and lacking a sense of belonging
- Because of a lack of bilingual representation in leadership, dual language staff feel they have to advocate more strongly for their voices to be heard and their needs to be met
- Bilingual teachers feel overworked from planning in two languages, translating when Spanish speaking staff are not present, and advocating for students and families who do not know their rights or are not comfortable speaking up
- > High turnover among bilingual teachers is due in part to **burnout from feeling overworked**.

Source: CCSD59 Interview/Focus Groups (2021)

Having a dual language program at every school puts a strain on the limited bilingualstaff resources in the district.





- The intention of putting a dual language program in all schools was to reduce the number of students requiring transportation, but now most students use busses to get to school
- With a small number of dual language sections at every school, the districts suffers from not being able to benefit from economies of scale; it is much more sustainable to staff fewer schools with a greater number of dual language sections than many schools with only a few dual language sections.
- In addition to the challenge of finding bilingual teachers, schools have difficulty finding enough staff to provide multilingual students with appropriate intervention support, special education services, and family engagement.
- The resources needed to staff dual language sections at every school often doesn't match the student demand at each school so students end up getting tracked and teachers don't have anyone with whom to collaborate.

Source: CCSD59 Interview/Focus Groups (2021)

Recommendations



Rezone Attendance Boundaries

- Adjust zones to ensure more equitable allocation of students to existing sections.
- Analyze and revise boundaries based on numbers regularly.
- Provide the necessary transportation for all eligible students.



Reposition Programs

- Be more strategic in the placement of language sections.
- Consider consolidating sections or creating grade level centers to maintain consistent opportunities.
- Provide the necessary transportation for all eligible students.



Redesign Programs

- Consider intentionally designing the program to enable more equitable opportunities for students.
- Train all teachers on language acquisition and provide structures for collaboration.
- Consider interconnection of program access (special education, ESL, dual language, TDP, etc.).

Findings



The effort to equally distribute dual language **programming** to all schools, has led to inequitable opportunities for students and staff.



Until recently, school leaders developed **schedules** as operational, rather than strategic, tools; schedules prioritized key constraints like special education schedules, union policies, and state guidelines.



Efforts to increase inclusion of **Students with Disabilities** in general education settings are complicated by the culture and systems that limit staff collaboration.



Most district and school-based **communications** are one-way, limiting opportunities for genuine collaboration with families.

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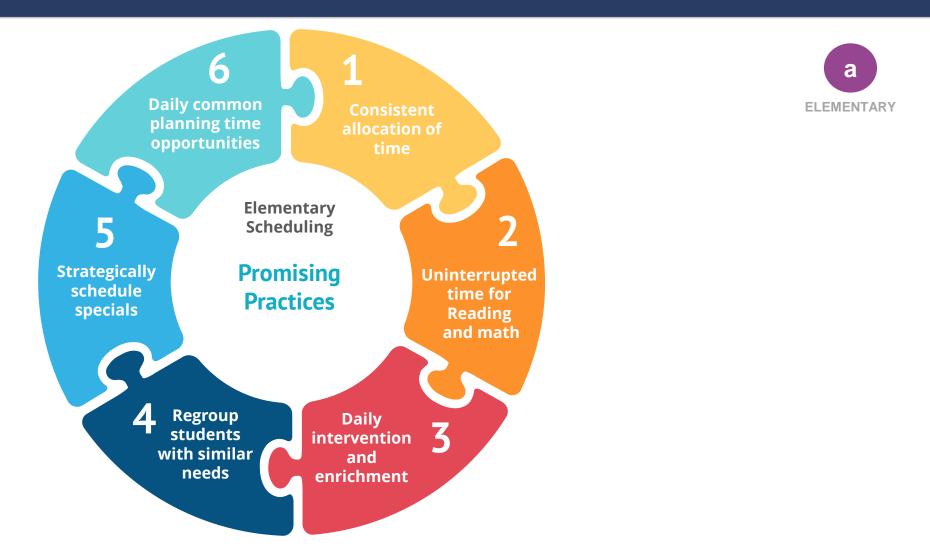


The district provides some **Elementary scheduling** guidance aligned to instructional promising practices, but stronger accountability would ensure that promising practices are being used across all schools.



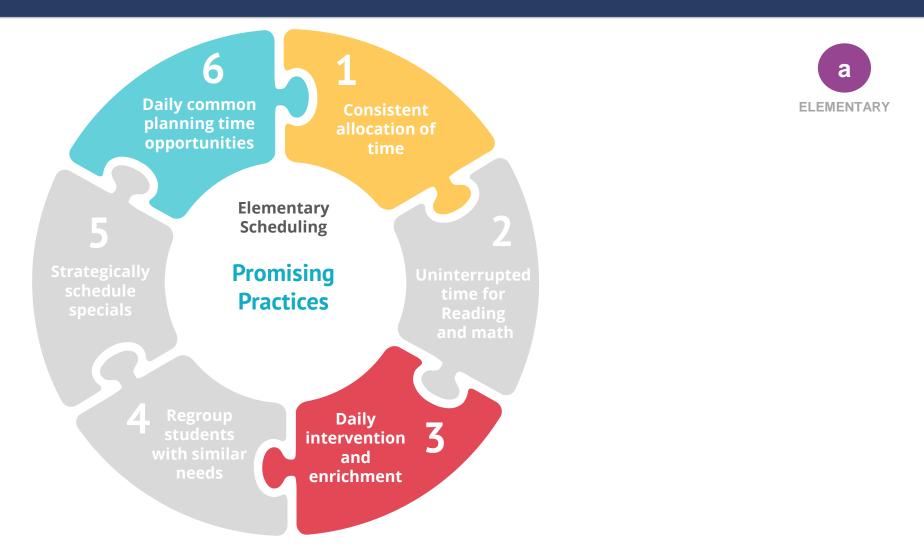
Until recently, the district has provided limited **Junior High scheduling** guidance and development on how to strategically create secondary schedules.

DMGroup's elementary promising practices remove barriers to learning for students and teaching for staff.



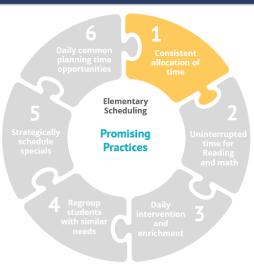
Source: DMGroup Analysis

In this review, DMGroup identified strengths and areas of growth across 3 of the elementary scheduling promising practices.

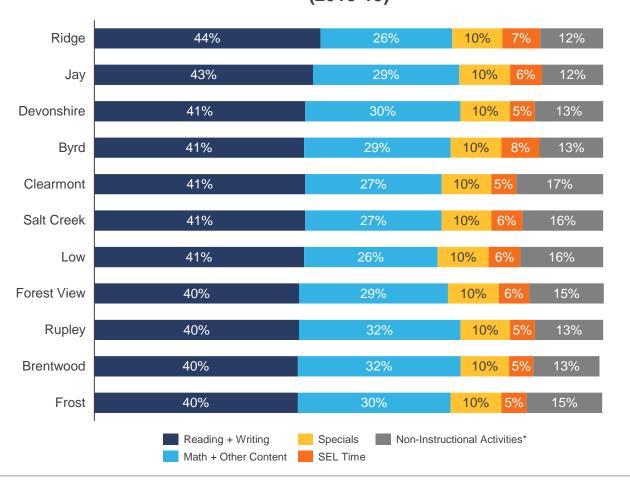


Source: DMGroup Analysis

CCSD59 sets detailed guidelines for elementary schedules but there remains inconsistency across schools.



CCSD59 3rd Grade Schedule Breakdown by Topic (2018-19)





A difference of **15 minutes** per school day amounts to **45 fewer hours**

reading instruction during the school year

> * Non-instructional activities include lunch, recess, transitions, announcements, etc. Total Minutes: 410

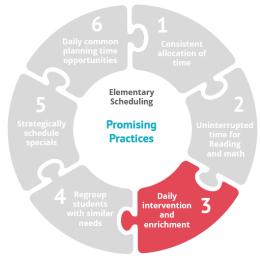
Source: District Data & DMGroup Analysis



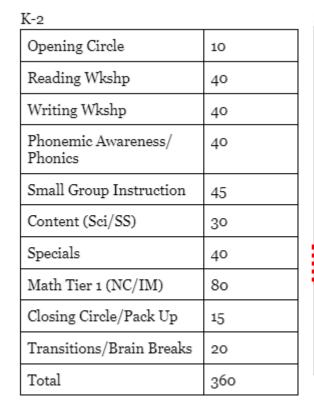
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ELEMENTARY

Promising practice is to include at least 30 minutes of daily intervention/ enrichment in the schedule to provide supports to students outside of core instructional blocks.



CCSD59 Elementary Instructional	
Guidelines	



3-5	
Opening Circle	10
Reading Wkshp	45
Writing Wkshp	45
Small Group Instruction	60
Content (Sci/SS)	35
Specials	40
Math Tier 1	60
Math WIN	30
Closing Circle/Pack Up	15
Transitions/Brain Breaks	20
Total	360

CCSD59 provides guidance for intervention support only in the upper elementary grades

a

ELEMENTARY

Common planning time can facilitate professional learning and collaboration among teachers.



5 Strategically schedule specials 4 Regroup students with similar needs Clementary Scheduling Promising Practices Daily intervention and enrichment 3

6

Potential Benefits of Common Planning Time

- Facilitates collaborative lesson planning
- Allows teachers to discuss formative assessments and group students according to need
- Embeds the use of data to drive instruction into the district
- Provides opportunity for teachers to learn from veteran and talented colleagues

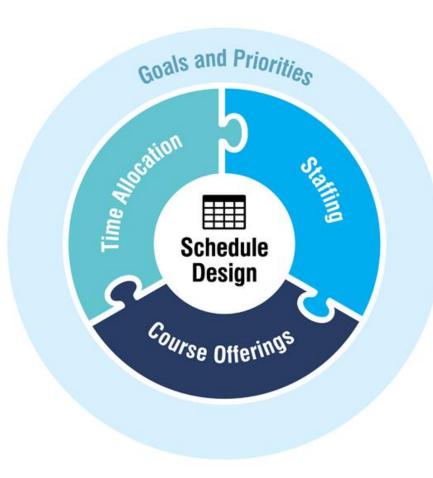
Focus Group/Interview Trends

- There are no district-wide PLC expectations; focus on collaboration among teachers varies based on the priorities of school leaders
- Elementary teachers are protective of their planning time and do not want to use that time to collaborate with colleagues
- Collaboration between general education and special education teachers is limited because they do not have the same planning time.

Source: DMGroup Analysis



Promising practice at the Junior high level includes setting priorities and district wide expectations for time allocation, staffing, and courses before developing a schedule.







- Junior high schedules prioritize the courses that are most limiting – special education, EL programming, elective classes with one section, etc.
- Junior High schedules are created to meet the needs of staffing availability and teacher contracts; students are slotted into courses only after the schedule has been finalized.
- District guidance for Junior High scheduling is less clear than at the elementary level; junior high staff expressed that there were either limited guidelines or too many expectations to reasonably incorporate

Recommendations

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Set District-Wide Priorities

- Determine the goals and priorities that school leaders can use to guide decisionmaking on tradeoffs.
- Clearly articulate the priorities and model how to make decisions.

Provide Professional Learning

- Strengthen the process and roles for developing schedules.
- Identify learning needs through dialogue with school leaders and provide supports.

Strengthen Accountability and Support Mechanisms

- Identify how to measure whether students across the district are receiving equitable access to learning opportunities.
- Collaborate with school leaders for ongoing scheduling support.

Findings



The effort to equally distribute dual language **programming** to all schools, has led to inequitable opportunities for students and staff.



Until recently, school leaders developed schedules as operational, rather than strategic, tools; schedules prioritized key constraints like special education schedules, union policies, and state guidelines.



Efforts to increase inclusion of **Students with Disabilities** in general education settings are complicated by the culture and systems that limit staff collaboration.



Most district and school-based **communications** are one-way, limiting opportunities for genuine collaboration with families.

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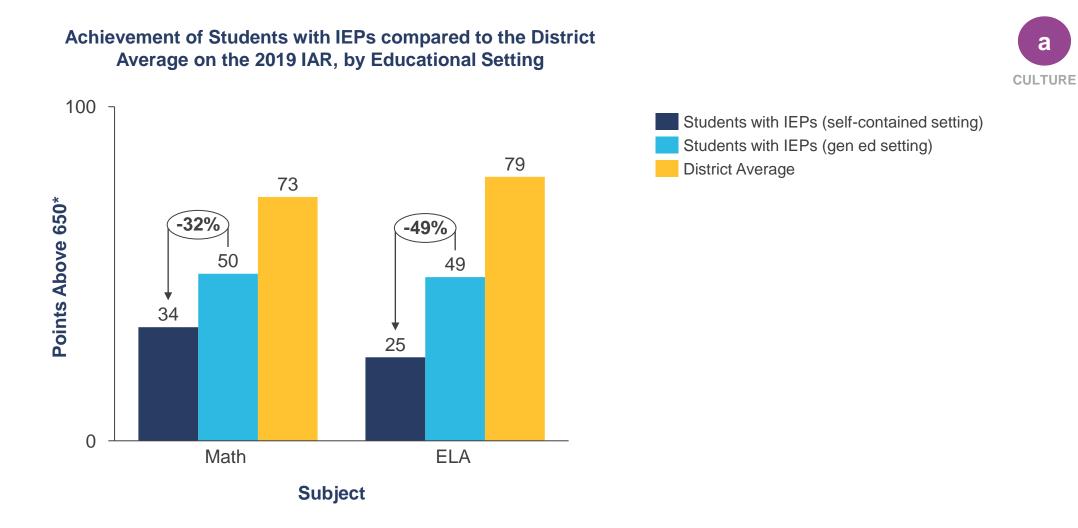


The culture of division between special and general education is fueled by a lack of knowledge and a fear of failure.



The siloed culture is reinforced by structures that discourage collaboration.

Students with disabilities in self-contained classes consistently have lower scores on standardized assessments than students with disabilities in general education settings.



* The IAR exam is scored on a scale of 650-850. The raw scores were converted to demonstrate relative difference between student subgroups. Source: CCSD59 District Data (SY18-19) Families of children in self-contained settings and special education staff articulate the benefits of inclusion for all students.

Focus Group Trends *among Families* of Students with Disabilities



Focus Group/Interview Trends among Special Education staff



- Families who had experience with their children in general education settings found that their children were more social and more academically motivated in those settings.
- When appropriate, inclusion in general education settings would provide their children with the challenge that all students need for growth.
- In addition to benefiting their children, inclusion would benefit general education children by teaching them how to engage with differences among peers.

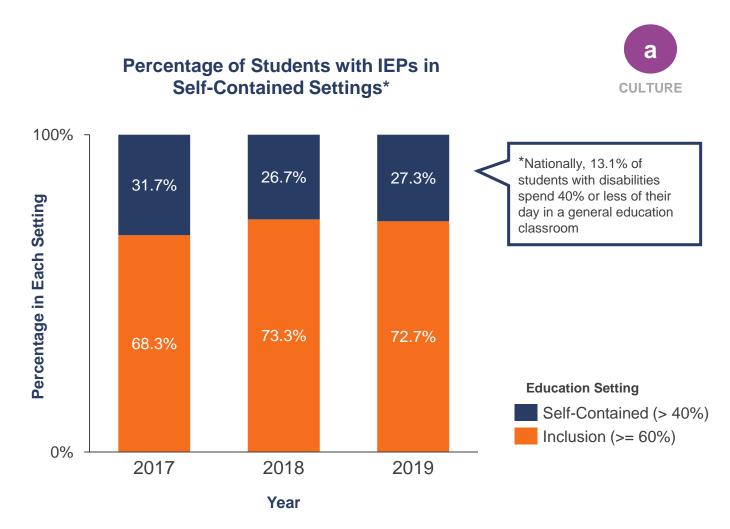
- Inclusion would build the skills of general education students to interact with their disabled peers.
- Inclusion would help to strengthen a growth mindset culture and help staff develop greater comfort with and understanding of a wider range of student needs.
- The current self-contained programs are so isolated that sometimes kids can get "stuck" in them; they lose opportunities to be part of their home school community and access to dual language programming.

Source: CCSD59 Interview/Focus Groups (2021)

There has already been an effective move to increase inclusion opportunities for students in self-contained settings.



- An internal audit of IEPs showed that some students were being contained in self-contained classes all day even if they only had a disability in one academic area
- Increasing inclusion opportunities for students is a goal of the educational services department; there has been a concerted effort to include students with IEPs in general education settings, where appropriate
- There has been a targeted effort within selfcontained programs to include more students with disabilities in general education science courses.
- The district has added the role of inclusion facilitators to help general education teachers meet the needs of students with disabilities in their classrooms



* self-contained setting include students with IEPs educated in separate educational facilities (often out of district) and students with IEPs who spend less than 40% of their day in a general education classroom. Source: IL Report Card (2017-2019) CCSD59 Interview/Focus Groups (2021), NCES Fast Facts "Students with Disabilities, Inclusion of" <u>https://nces.ed.gov/fastfacts/display.asp?id=59</u> Families, teachers, and staff, however, continue to feel a strong divide between special and general education fueled by a lack of knowledge, misunderstanding, and a fear of failure.



Focus Group/Interview Trends



- Families of students in self-contained programs do not feel part of the school community; many of the communications they receive and the programming at the school does not apply to their children
- Self-contained Special Education teachers do not feel accepted in the broader school community
- According to special educators, general education teachers lack a deep understanding of their role in supporting students who are struggling; general education teachers are anxious to get students into tier 2 support so that special education teachers can "fix" those students
- Staff are still building skills around problem solving; there has been a culture of leaders telling teachers what to do and teachers are paralyzed by the potential of making mistakes.
- There is a district-wide goal to strengthen differentiation skills among general education teachers

Source: CCSD59 Interview/Focus Groups (2021)

The culture of silos is reinforced by structures that limit collaboration and understanding between special education and general education staff.

Separating Instruction and Special Education

- There is common understanding that principals are the instructional leaders in the school building while APs oversee special education. This norm reinforces the message that special education teachers are not doing instruction
- There have been times that special educators are overlooked for leadership opportunities, in part due to this distinction between instruction and special education

Planning Time

2

General education and special education teachers have planning periods at different times of the day, which makes it challenging to collaborate on how to best serve students and limits the opportunities to better understand each other's roles in providing supports to students



3

CULTURE

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Educational services staff and general education teachers are **not often included in the same trainings**. There are some trainings on topics like behavior and problem solving that all staff would benefit from but are only available to educational services staff

Source: CCSD59 Interview/Focus Groups (2021)

Recommendations



Build in Structures to Encourage Collaboration

- Schedule common planning time between special education and general education staff.
- Model collaboration at the leadership level and articulate its value for students.

A

Clarify Roles, Responsibilities, and Expectations

- Document roles and responsibilities in support for students with input from staff.
- Ensure that schedules and structures set staff up for success.



Foster a Culture of Risk-Taking

- Model risk-taking at the school level.
- Create intentional, structured opportunities for staff to problem solve and experiment together.
- Reward creativity and risktaking, even when it fails to produce the desired outcomes.

Findings



- The effort to equally distribute dual language **programming** to all schools, has led to inequitable opportunities for students and staff.
- 2
- Until recently, school leaders developed schedules as operational, rather than strategic, tools; schedules prioritized key constraints like special education schedules, union policies, and state guidelines.
- 3
- Efforts to increase inclusion of **Students with Disabilities** in general education settings are complicated by the culture and systems that discourage staff collaboration.



Most district and school-based **communications** are one-way, limiting opportunities for genuine collaboration with families.

One-Way Communication

Typical approach to family engagement

- **Definition**: information flows one way often from the school/district to the family
- **Purpose**: to have families accommodate the agenda and expectations of the educator
- **Challenge**: Positions the information giver as the expert and often replicates existing power dynamics
- **Examples:** PTA meetings, parent-teacher conferences, open houses, mass communications, etc.

Two-Way Communication



Looks to develop families as true partners in student success

- Definition: information flows two ways educators and families recognize that each holds information that can support the child's success
- **Purpose**: to foster effective collaboration and input to strengthen the student's experience in school
- Value: Genuine partnerships lead to students earning higher grades, increased attendance, better social skill development, and increased likelihood of graduating (Henderson & Mapp)
- **Examples:** Participation on decision-making committees, proactive solicitation of feedback, parent-teacher conferences, open houses, etc.

Henderson and Mapp, 2002, https://education.uw.edu/sites/default/files/programs/epsc/ParentCurriculum-FINAL-Print.pdf

According to focus group/interview trends, formal communication structures tend to be one-way and inconsistently accessible to all community members.



District- wide communication via website, calls, email

- The district does a good job of translating written communications (emails, website, etc.) into Spanish, English, and Polish
- The district is not as consistent in providing communication in the less common languages



Apps for individual student feedback

- There are several apps that are used to provide daily information about students, especially students with disabilities
- Many of the apps are oneway – they do not easily enable parents to respond to updates; families wanting to respond need to reach out via email



School-based response to family outreach

- When families reach out, school staff are very responsive
- Some families especially Spanish speaking families – don't always feel comfortable reaching out. Sometimes this is due to cultural differences; sometimes they are deterred because no one supporting their child speaks their language



Community Outreach Specialist

- The community outreach specialists are not empowered with decision making authority so while helpful, their role is limited
- Families express concerns to the outreach specialists that they are not willing to communicate to administrators
- Families that are aware of their rights and options and are willing to speak out get treated differently; loud voices are heard



Structured, proactive feedback

- Families expressed interest in a structured survey to give feedback
- Much of the current feedback and engagement is around one-off situations but families would like to give systems level, less immediate feedback and don't feel like they have an opportunity to do that

Source: CCSD59 Interview/Focus Groups (2021)

Recommendations



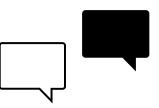
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- Define the role of families in key district and school decisions.
- Develop structures to ensure that collaboration is proactive and authentic at the district, school, and classroom level.

Develop Structures for Two-Way Communication

- Consider a routine way of having families provide input and feedback on both student progress and district/school decisions.
- Reflect on staff feedback mechanisms and consider if there are ways to strengthen collaboration among families and staff and among leaders and staff.



Increase the Accessibility of Information

- Invest in making critical district information broadly available to families in multiple modes.
- Strengthen learning and efforts to make all communications accessible to families across languages and cultures.

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To ensure sustainability, the district has selected to place immediate focus on focus the first two findings.

Findings



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Efforts to increase inclusion of **Students with Disabilities** in general education settings are complicated by the culture and systems that limit staff collaboration.



Most district and school-based **communications** are one-way, limiting opportunities for genuine collaboration with families.

CCSD59 will use DMGroup's Change Management Framework to plan and implement equity efforts.



Adapted from the "8-Step Process for Accelerating Change" by Dr. John Kotter, Center for Creative Leadership, Harvard Business Review, McKinsey and Company, "Change Monster" by Jeanie Duck, Lewin's 3-Stage Model of Change

CCSD59 will be supported in planning and implementation through the resource of the DMEquityOffice that build knowledge and capacity of district leadership and staff.

Annual Partnership



Equity Advisor serves as a go-to resource to help district leaders navigate sustained change through thought partnership and connection to resources

District leaders and staff have exclusive access to a cultivated **resource library** to build district knowledge and offer resources for action.

DMGroup provides space for district leaders to engage in a **professional learning community** to validate planning and harness the perspectives and insights of peers doing similar equity work.